

SUBJECT: PENPERLLEN S106 OFF-SITE RECREATION FUNDING
MEETING: CABINET
DATE TO BE CONSIDERED: 6th NOVEMBER 2019
WARDS AFFECTED: GOYTRE FAWR

1. PURPOSE

- 1.1 To agree the inclusion of funding in the 2019/20 and 2020/21 Capital Budgets;
- 1.2 To recommend the allocation of grants from the funding available.

2. RECOMMENDATIONS that

- 2.1 a budget of £127,191 be created in 2019/20 to fund the following projects and that this is funded by a corresponding contribution from the S106 balances held by the County Council from Section 106 Agreements in relation to the development of land to the south of School Lane, Penperlleni and land to the rear of Pleasant Retreat, Star Road, Goytre (Finance Codes N610 and N565);
- 2.2 grants in the sums shown below be allocated to the following seven projects:

Project	£
1. Capel Ed Chapel Internal Alterations	20,000
2. Goytre Community Garden	5,700
3. Goytre Football Club – Maintenance Equipment	6,000
4. Goytre Primary School Environmental Sustainability	30,870
5. Goytre Scouts – Kayaking Resources	20,658
6. Goytre Village Hall – Structural Alterations & Improvements	29,663
7. Mon, Brecon and Abergavenny Canals – Community Boat	14,300
Total	£127,191

- 2.3 the remaining S106 balance of £82,572 be uploaded into the 2020/21 capital budget and used for the improvement of recreation and play facilities at Goytre Playing Field;

3. KEY ISSUES

- 3.1 The development of land to the south of School Lane, Penperlleni and to the rear of Pleasant Retreat, Star Road in Goytre was approved subject to three separate S106 Agreements. Under the terms of those agreement the Council has received S106 off-site recreation contributions of £209,763 to be used within a five mile radius of each site.
- 3.2 In May applications for funding were invited from local organisations and eight applications were received. These are listed in the table at **APPENDIX B** and more detailed comments on each project are set out in **APPENDIX C**.

- 3.3 Each of the applications has been assessed and, of the eight applications received, seven have demonstrated clear outcomes in line with the Council's corporate objectives. The eighth application is for the construction of a multi-use games area (MUGA) at Goytre Playing Field, which is located in the centre of the village adjacent to the village hall and the main village play area. The playing field is in the ownership of the County Council and the proposed MUGA application has been submitted by Goetre Fawr Community Council. The community council is proposing to lease the area of land for the MUGA from this council and to take on future management and maintenance responsibilities for the new facility.
- 3.4 The population of the village is growing due to recent housing developments and the community council has carried out some local consultation, which has identified a shortage of facilities in the village for older children, teenagers and young adults. However, the cost of a formal floodlit MUGA is in excess of £120,000 and there is no business case to support such a provision in this location. There is a formal floodlit MUGA located approximately two miles away, adjacent to Little Mill Village Hall and there is existing capacity for additional bookings at that facility.
- 3.5 When requests for S106 funding of this magnitude have been received previously, the Council has asked for a satisfactory, detailed business plan to be submitted providing evidence of sustainability and confirmed future usage. This was done most recently in Magor and Undy in relation to proposals submitted by the local football club and the local community council there.
- 3.6 It is possible that in Goytre an informal MUGA provision could be made to meet the identified needs of young people and a report has also been received recently identifying the need for investment to upgrade the existing village play area, also located on the playing field.
- 3.7 On this basis, it is recommended that the remaining balance of £82,572 is allocated towards the improvement of recreation and play facilities at Goytre Playing Field and that officers work with the community council to develop detailed proposals for the use of this funding. If, as a result of those discussions, a formal floodlit MUGA is still proposed then this should be made subject to the submission of a satisfactory detailed business plan.

4.0 OPTIONS APPRAISAL

The options are to:

1. take no action and return the money to the developers with no additional or improved community recreation provision;
2. allocate the funding to the projects proposed in this report;
3. allocate the funding on a different basis.

5. EVALUATION CRITERIA

Please see evaluation criteria set out in **Appendix A**.

6. REASONS

- 6.1 To ensure that sufficient funding is available in the Council's 2019/20 and 2020/21 capital budgets to meet the cost of the recommendations;
- 6.2 To ensure the Section 106 funding received from the developer is used effectively to enhance community recreation provision in the local area.

7. RESOURCE IMPLICATIONS

The S106 funding identified in this report has been received to improve community recreation and playspace facilities in the local area, so the works proposed will not impact on existing capital or revenue budgets.

- 8. WELL BEING OF FUTURE GENERATIONS IMPLICATIONS (INCORPORATING EQUALITIES, SUSTAINABILITY, SAFEGUARDING & CORPORATE PARENTING)**
See attached at **Appendix D**.

CONSULTEES

Cabinet Members	Local Member
Section 106 Working Group	Senior Leadership Team
Goetre Fawr Community Council	
Assistant Head of Finance/Section 151 Officer	

10. BACKGROUND PAPERS

Section 106 Agreements:

- School Lane (Phase 1) (DC/2013/01001) dated 2nd April 2015
- School Lane (Phase 2) (DC/2014/00468) dated 2nd April 2015
- Pleasant Retreat, (DC/2008/00188) dated 20th January 2010 plus supplemental agreement dated 30th January 2013.

11. AUTHOR

Mike Moran, Community Infrastructure Coordinator

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APPENDIX A

Report to Cabinet on 6th November 2019 – Penperlleni S106 Off-Site Recreation Funding

Evaluation Criteria

Title of Report:	Penperlleni S106 Off-Site Recreation Funding
Date decision was made:	6th November 2019
Report Author:	Mike Moran, Community Infrastructure Coordinator

What will happen as a result of this decision being approved by Cabinet or Council?
What is the desired outcome of the decision? What effect will the decision have on the public/officers?
The allocation of funding to provide improved play and recreation facilities in Goytre, Penperlleni Increased participation in play and recreational activities by residents in the local area 2 year appraisal – Phase 2 funding from School Lane, Penperlleni only just received

What benchmarks and/or criteria will you use to determine whether the decision has been successfully implemented?
Think about what you will use to assess whether the decision has had a positive or negative effect: Has there been an increase/decrease in the number of users Has the level of service to the customer changed and how will you know If decision is to restructure departments, has there been any effect on the team (e.g. increase in sick leave)
Successful completion of the projects that are offered grants from the available capital funding. Positive feedback is received from adults, children & families that use the new or improved facilities at the sites in question. 2 year appraisal

What is the estimate cost of implementing this decision or, if the decision is designed to save money, what is the proposed saving that the decision will achieve?
Give an overview of the planned costs associated with the project, which should already be included in the report, so that once the evaluation is completed there is a quick overview of whether it was delivered on budget or if the desired level of savings was achieved.
The total budget for the overall project is £209,763 – costs will be measured against the capital grants awarded.

APPENDIX B

Report to Cabinet on 6th November 2019 – Penperlleni S106 Off-Site Recreation Funding

PENPERLLENI S106 FUNDING: LIST OF APPLICATIONS RECEIVED

Applicant	Project	Scheme Cost £	Own Funds £	Grant Request £	Percentage of Scheme Cost	Percentage of Funding Available
Capel Ed Chapel	Internal Alterations	40,000	20,000	20,000	50%	9.7%
Community Garden	Mini-plots and greenhouse	7,000	1,300	5,700	81%	2.8%
Goetre Fawr Community Council	Goytre MUGA	129,881	0	129,881	100%	63.2%
Goytre Football Club	Grounds Maintenance Equipment	6,600	0	6,000	91%	2.9%
Goytre Primary School	Vision for Environmental Sustainability	76,202	0	76,202	100%	37.0%
Goytre Scouts	Kayaking Resource Centre	23,658	3,000	20,658	87%	10.1%
Goytre Village Hall	Structural Improvements	43,923	7,000	36,923	84%	18.0%
Mon Brecon & Aber Canals Trust	Community Boat	121,860	107,560	14,300	12%	7.0%
Totals		451,942	138,860	313,082	69%	

APPENDIX C

Report to Cabinet on 6th November 2019 – Penperlleni S106 Off-Site Recreation Funding

Applicant/Project	Comments	Revised Cost £	Own Funds £	Grant Offer £
Capel Ed Chapel Internal Alterations	The chapel currently hosts a parent & toddler group, the only youth group in the village, a children's club, all-age family events and a monthly meet & greet session attended by older members of the local community to reduce social isolation.	40,000	20,000	20,000
Community Garden Mini-plots and greenhouse	The garden is located in Capel End Lane & has developed a gardening project with the local primary school. It has achieved Green Flag status - the award judges' report earlier this year recommended adding more allotment plots.	7,000	1,300	5,700
Goetre Fawr Community Council Goytre MUGA	The Community Council is proposing to install a MUGA on the village playing field but more work needs to be done to determine the long term viability & sustainability of the project and the way in which it will be managed in the future.	86,600	8,660	82,572
Goytre FC Grounds Equipment	The club plays in the second highest tier of the senior football pyramid in Wales. It owns & maintains its own grounds but its grounds maintenance equipment is now beyond reasonable repair – the proposal is to purchase a reconditioned tractor.	6,600	600	6,000
Goytre Primary School Environmental Sustainability	The school applied for funding for a wider range of projects, including classroom canopies and a pond liner - the outdoor eco classroom was the top priority in its consultation with the local community in May of this year. It will be used for STEM (science, technology, engineering and maths) activities – plus some STEM resources - and will be available for other uses attracting use by the local community.	34,300	3,430	30,870
Goytre Scouts Kayaking Resources	This new resource will be available to all 1,300 scouts in Monmouthshire aged 7 – 18 years and beyond through to leadership level. Users will learn kayaking & water safety skills and be encouraged to build resilience when faced with a challenge.	23,658	3,000	20,658
Goytre Village Hall Structural Improvements	It is proposed to carry out internal alterations to create two separate usable spaces, with a new entrance to the area currently used as the village post office, so that different activities can take place concurrently and make the hall more sustainable. The male toilets will also be improved (the female toilets were upgraded previously).	36,663	7,000	29,663
Mon Brecon & Aber Canals Trust Community Boat	The proposal is to base the community at Goytre Wharf to be used by families & school parties, with special trips for disabled & disadvantaged groups. Any surplus income will be reinvested into education, canal maintenance and restoration.	121,860	107,560	14,300
Totals		359,499	151,892	209,763

APPENDIX D

Report to Cabinet on 6th November 2019 – Penperlleni S106 Off-Site Recreation Funding



Name of the Officer: Mike Moran Phone no: 07894 573834 E-mail: mikemoran@monmouthshire.gov.uk	Decision on inclusion of funding in 2019/20 capital budget Decision on funding allocation in Penperlleni from S106 balances
Name of Service: Enterprise	Date completed: 24 th September 2019

NB. Key strategies and documents that may help you identify your contribution to the wellbeing goals and sustainable development principles include: Single Integrated Plan, Continuance Agreement, Improvement Plan, Local Development Plan, People Strategy, Asset Management Plan, Green Infrastructure SPG, Welsh Language Standards, etc


- 1. Does your proposal deliver any of the well-being goals below?** Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal.




Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs	Positive - the projects will be funded from S106 balances provided by developers of residential housing in Penperlleni, so there is no call on the Council's core capital budget.	


Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<p>A resilient Wales Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)</p>	<p>Positive – the projects involved are important community and recreation facilities in the local area - the project will involve landscape improvements and making the most of the natural environment.</p>	
<p>A healthier Wales People’s physical and mental wellbeing is maximized and health impacts are understood</p>	<p>Positive - the proposals in this report involve improving peoples’ physical and mental wellbeing. In addition to their value as well used recreation sites, the locations are used for events that provide a focal point for a number of family orientated activities.</p>	
<p>A Wales of cohesive communities Communities are attractive, viable, safe and well connected</p>	<p>The proposals will contribute to the safety and cohesiveness of the local community in which they are located.</p>	
<p>A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing</p>	<p>The availability of good quality and accessible facilities in the local community means that local people do not have to travel to other areas by car or by public transport, thereby contributing to a reduction in harmful nitrogen dioxide emissions</p>	
<p>A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh language are promoted and</p>	<p>There are no specific proposals in this report to promote and protect the Welsh language but the improvements proposed</p>	<p>Encourage the use of the Welsh language in on-site signage – bilingual noticeboards would promote the Welsh language and</p>

Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
protected. People are encouraged to do sport, art and recreation	will encourage more participation in outdoor recreational activities.	encourage Welsh language speakers to use the sites.
A more equal Wales People can fulfil their potential no matter what their background or circumstances	The improvements will encourage improved access for and participation by disabled people and people with other support needs – also by all sections of the community regardless of their background or ability.	

2. How has your proposal embedded and prioritised the sustainable governance principles in its development?

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Balancing short term need with long term and planning for the future</p>	The sustainability of the sites has been assessed and officers are confident that the investments proposed will be sustainable in the longer term.	Funding is proposed from existing S106 balances to cover the cost of the works proposed.

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Collaboration</p> <p>Working together with other partners to deliver objectives</p>	<p>The projects involve working closely with other parties to deliver improved facilities and to ensure better access for children with disabilities and support needs.</p>	
 <p>Involvement</p> <p>Involving those with an interest and seeking their views</p>	<p>The views of Cabinet members, the local county council member and the community council have been sought in the drafting of the report and the recommendations it contains.</p>	
 <p>Prevention</p> <p>Putting resources into preventing problems occurring or getting worse</p>	<p>The projects involve the enhancement of facilities, as per the intention of the S106 Agreements from where the funding has arisen. Problem prevention is not the basis upon which the funding has been given but investing in the improvement of existing facilities will help to prevent problems occurring.</p>	

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Integration Considering impact on all wellbeing goals together and on other bodies</p>	<p>The project will have a positive impact on the health & wellbeing of people living in the area of benefit stipulated in the Section 106 Agreements.</p>	

3. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below. For more detailed information on the protected characteristics, the Equality Act 2010 and the Welsh Language Standards that apply to Monmouthshire Council please follow this link: <http://hub/corporatedocs/Equalities/Forms/AllItems.aspx> or contact Alan Burkitt on 01633 644010 or alanburkitt@monmouthshire.gov.uk

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	No employment/training issues identified The recommendations will benefit residents of all ages living in the local area		Continue to consider the needs of people with protected characteristics when formulating proposals.
Disability	The improvements proposed will be designed to be accessible to people with disabilities/mobility issues		
Gender reassignment	Neutral		
Marriage or civil partnership	Neutral		
Pregnancy or maternity	The sites will be designed for ease of access with pushchairs and wheelchairs		
Race	Neutral		
Religion or Belief	Neutral		
Sex	The projects that are the subject of this report are of equal benefit to both males and females		
Sexual Orientation	Neutral		

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Welsh Language	Neutral	Although the recommendation is considered to be neutral it does nothing specifically to promote the use of the Welsh language	It may be possible in the future to encourage applications that actively promote the Welsh language

4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities?

	Describe any positive impacts your proposal has on safeguarding and corporate parenting	Describe any negative impacts your proposal has on safeguarding and corporate parenting	What will you do to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	Positive: all of the proposals are designed to increase participation by local people, irrespective of their backgrounds		
Corporate Parenting	Neutral		

5. What evidence and data has informed the development of your proposal?

<ul style="list-style-type: none"> • Local population figures taken from the 2011 Census data, updated • Evidence obtained from the respective applicants • Data from fixed play value assessments

6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

Positive Impacts

- The proposals comply with the statutory tests relating to Section 106 funding
- The schemes will have a positive impact upon the health and wellbeing of local residents
- People with protected characteristics will benefit from the improvement projects

Negative Impacts

- It is difficult to demonstrate that the project will have a meaningful benefit for promoting the Welsh language

The above impacts have not materially changed the recommendations contained in the report.

7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

What are you going to do	When are you going to do it?	Who is responsible	Progress
Work with the successful applicants to implement the proposals	Following the decision of Cabinet and over the next 12-18 months	Mike Moran, Community Infrastructure Coordinator	To be reported

8. MONITORING: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.

The impacts of this proposal will be evaluated in November 2021	To be reported to the Section 106 Working Group
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9. VERSION CONTROL: The Future Generations Evaluation should be used at the earliest stages of decision making, and then honed and refined throughout the decision making process. It is important to keep a record of this process so that we can demonstrate how we have considered and built in sustainable development wherever possible.

Version No.	Decision making stage	Date considered	Brief description of any amendments made following consideration
1	S106 funding received	January 2019	
2	Applications invited from prospective applicants	April 2019	
3	Applications received from local groups	May 2019	
4	Formulation of recommendations	August 2019	
5	Consultation with Cabinet and Senior Leadership	Sept/Oct 2019	No amendments made at this stage
6	Consultation with local member and Goetre Fawr Community Council	Sept/Oct 2019	Amendments made to take account of Community Council comments
7	MCC Cabinet Meeting	6 th November 2019	Decision sought on allocation of funding and on the inclusion of funding in the 2019/20 capital budget